

October 30, 2025

Honorable Nicholas Kent Under Secretary of Education U.S. Department of Education

Under Secretary Kent:

On behalf of the more than 69,000 members of the American Association of Nurse Anesthesiology (AANA), we write to you with great concern about the regulations implementing H.R. 1, the One Big Beautiful Bill Act, regarding the definition of "professional student" and its relation to federal unsubsidized student loan caps. As the Reimagining and Improving Student Education (RISE) Committee has engaged in negotiated rulemaking this month, the currently proposed changes to this definition created an exhaustive rather than exemplary list and excludes the profession of nurse anesthetist. This would have a devastating impact on future nurse anesthetists and their ability to afford nurse anesthesia programs and will impact access to essential healthcare.

AANA is the professional association representing Certified Registered Nurse Anesthetists (CRNAs) and Student Registered Nurse Anesthetists (SRNAs) nationwide. CRNAs are Advanced Practice Registered Nurses (APRNs) who are doctorally prepared autonomous anesthesia providers through their training and preparation. CRNAs must be board certified and participate in continuing education and recertification every 4 years in order to practice. CRNAs provide expert anesthesia and pain management care across diverse clinical settings and are trained and licensed to care for all patients, including those with complex medical conditions. In some states, CRNAs are the sole anesthesia providers in nearly 100 percent of rural hospitals, affording these medical facilities obstetrical, surgical, trauma stabilization, and pain management capabilities.

A doctorate degree is required in order to become a CRNA as of January 1, 2022. A Doctor of Nurse Anesthesia Practice (DNAP) or a Doctor in Nursing Practice (DNP) are three-year programs that can cost over \$300,000. As part of admissions requirements for these programs, applicants must be a Registered Nurse with a baccalaureate degree in Nursing or a related science and have successfully passed the NCLEX. Then they must practice one to two years as a critical care nurse before they acquire their doctorate at an

¹ Council on Accreditation of Nurse Anesthesia Educational Programs, *Standards for Accreditation of Nurse Anesthesia Programs – Practice Doctorate*, effective January 1, 2026, available at: https://www.coacrna.org/wp-content/uploads/2025/08/Standards-for-Accreditation-of-Nurse-Anesthesia-Programs-Practice-Doctorate-May-2025-Effective-Date-January-2026-1.pdf.

accredited nurse anesthesia program. Once they pass their National Certification Examination (NCE) administered by the National Board of Certification and Recertification for Nurse Anesthetists they must complete recertification every four years to maintain their licensure.²

The basis of 34 CFR § 668.2(b) states that a professional degree is "a degree that signifies both completion of the academic requirements for beginning practice in a given profession and a level of professional skill beyond that normally required for a bachelor's degree. Professional licensure is also generally required." CRNAs squarely fit this definition, as they:

- Complete extensive academic requirements to practice their profession;
- Acquire professional skills through three years of doctoral-level education and at least one year in critical care practice beyond the bachelor's degree required to become a Registered Nurse;
- Require professional licensure to practice, with mandatory continuing education and recertification on a four-year cycle.

Additionally, nurse anesthetists are specifically included in the National Center for Education Statistics' Classification of Instructional Programs Codes in Series 51, along with the other health professions listed as examples in the definition of professional degree at 34 CFR § 668.2(b).

The proposal to make the list of professional degrees included in the definition at 34 CFR § 668.2(b) exhaustive without including CRNAs wrongfully excludes the nurse anesthesia profession. CRNAs are essential to addressing anesthesia care access in places with the deepest gaps as the country faces a widening anesthesia workforce shortage.³ CRNAs serve more rural and underserved communities as well as higher concentrations of low-income, Medicaid-eligible, and uninsured patients.⁴ CRNAs are also at the forefront of innovative approaches to chronic conditions with a growing number specializing in chronic pain management and gaining a credential in non-surgical pain management (NSPM-C). Capping SRNAs at the aggregate \$100,000 will cripple the CRNA workforce pipeline as the

² National Board of Certification & Recertification for Nurse Anesthetists, *The Continued Professional Certification (CPC) Program*, available at: https://www.nbcrna.com/certification-programs/cpc

³ Negrusa et al., *Anesthesia Services: A Workforce Model and Projections of Demand and Supply*, Nursing Economic\$, December 2021, available at:

https://www.researchgate.net/publication/357569422_Anesthesia_Services_A_Workforce_Model_and_Projections_of_Demand_and_Supply.

⁴ Liao CJ, et al., Geographical imbalance of anesthesia providers and its impact on the uninsured and vulnerable populations, Nursing Economic\$, September 2015, available at: https://pubmed.ncbi.nlm.nih.gov/26625579/; and Palmer A, et al., An examination of factors contributing to different anesthesia models in underserved areas, Nursing Outlook, March 2025, available at: https://pubmed.ncbi.nlm.nih.gov/39874636/.

average CRNA graduates with more than \$200,000 in student loan debt due to the extensive educational and professional requirements.⁵

CRNAs cannot be left out of this conversation. We appreciate the opportunity to speak with you and your staff about this critical issue and discuss solutions that ensure a robust future CRNA workforce. Please do not hesitate to reach out with any questions to Romy Gelb-Zimmer, MPP, Director of Regulatory Affairs, at rgelb-zimmer@aana.com.

Sincerely,

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⁵ CRNA Financial Planning, *A CRNA's Life After Anesthesia Preview: Chapter 1 the Current Landscape in Health Care for CRNAs*, available at: https://www.crnafinancialplanning.com/p/a-crnas-life-after-anesthesia-chapter-1-preview.

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